



**Broward County Public Schools**

# **School Resource Officer (SRO) Program**

**June 11, 2018**

**Jeffrey S. Moquin, Chief of Staff**



# History of SRO Program

- The BCPS School Resource Officer (SRO) Program began in 1985 as a pilot program with the Broward Sheriff's Office.
- The initial pilot program was instituted at six (6) middle schools
  - Crystal Lake Middle school
  - Everglades Middle School
  - Lauderhill Middle School
  - Lauderdale Lakes Middle School
  - New River Middle School
  - Parkway Middle School
- As the program proved to be successful, other law enforcement agencies joined into the partnership. The current SRO program is a collaborative effort between BCPS, municipalities, and the Broward Sheriff's Office.



# SRO Agreements

## SCHOOL RESOURCE OFFICER AGREEMENT

THIS AGREEMENT is made and entered into as of this \_\_\_\_ day of \_\_\_\_\_, 2016, by and between

**THE SCHOOL BOARD OF BROWARD COUNTY, FLORIDA**  
(hereinafter referred to as "SBBC"),  
a body corporate and political subdivision of the State of Florida,  
whose principal place of business is  
600 Southeast Third Avenue, Fort Lauderdale, Florida 33301

and

**CITY OF SUNRISE, FLORIDA**  
(hereinafter referred to as "CITY"),  
a municipal corporation whose principal place of business is  
10440 West Oakland Park Boulevard  
Sunrise, Florida 33351

WHEREAS, SBBC has established a School Resource Officer Program (hereafter referred to as "SRO Program") pursuant to applicable law; and

WHEREAS, SBBC desires that the CITY provide law enforcement officers to serve as School Resource Officers (hereafter referred to as "SROs") in several public schools located within Broward County, Florida and the CITY is willing to assign law enforcement officers to serve as SROs under the SRO Program; and

WHEREAS, the CITY and SBBC agree that the SRO Program is a great benefit to the school administration, the student body, and the community as a whole and desire to enter into this School Resource Officer Agreement (hereafter referred to as "Agreement") to accomplish the purposes expressed herein; and

WHEREAS, the CITY and SBBC understand and agree that the SRO Program is established for the purposes set forth under applicable Florida law including assisting in the prevention of juvenile delinquency through the provision of programs specifically developed to respond to the factors and conditions that give rise to delinquency.

NOW, THEREFORE, in consideration of the premises and of the mutual covenants contained herein and other good and valuable consideration, the receipt and sufficiency of which is hereby acknowledged, the Parties hereby agree as follows:

### ARTICLE 1 - RECITALS

1.01 Recitals The parties agree that the foregoing recitals are true and correct and that such recitals are incorporated herein by reference.

Agreement with the City of Sunrise, Florida (2016 - 2017)

Page 1 of 13

BCPS currently has 13 SRO Agreements with independent municipalities and an Agreement with BSO to cover 10 additional municipalities.

## INDEPENDENT MUNICIPALITIES

Coconut Creek	Margate
Coral Springs	Miramar
Davie	Pembroke Pines
Ft. Lauderdale	Plantation
Hallandale Beach	Sunrise
Hollywood	Wilton Manors
Lauderhill	

## BSO-SERVED MUNICIPALITIES

Cooper City	Oakland Park
Dania Beach	Parkland
Deerfield Beach	Pompano Beach
Lauderdale Lakes	Tamarac
North Lauderdale	Weston



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**2.05 Duties of SROs** *An SRO shall not function as a school disciplinarian or security officer and shall not intervene in the normal disciplinary actions of the Participating Schools. Each assigned SRO shall act at all times within the scope of authority granted to the SRO by applicable law. Each SRO shall perform duties including, without limitation, the following:*

- a) *The performance of law enforcement functions within the school setting;*
- b) *The identification and prevention of juvenile delinquency (including substance abuse) through counseling and referral services;*
- c) *The enhancement of student knowledge of the law enforcement function and of the fundamental concept and structure of law;*
- d) *The development of positive student concepts of the law enforcement community and promotion of positive interaction and enhanced relations between students and law enforcement officers;*
- e) *The provision of assistance and support of crime victims (including victims of abuse) identified within the school setting;*
- f) *The presentation of educational programs concerning crime prevention and the rights, obligations and responsibilities of students as citizens; and*
- g) *The provision of assistance to SBBC in protecting and securing the school plant and its occupants.*





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## OTHER PROMINENT PROVISIONS:

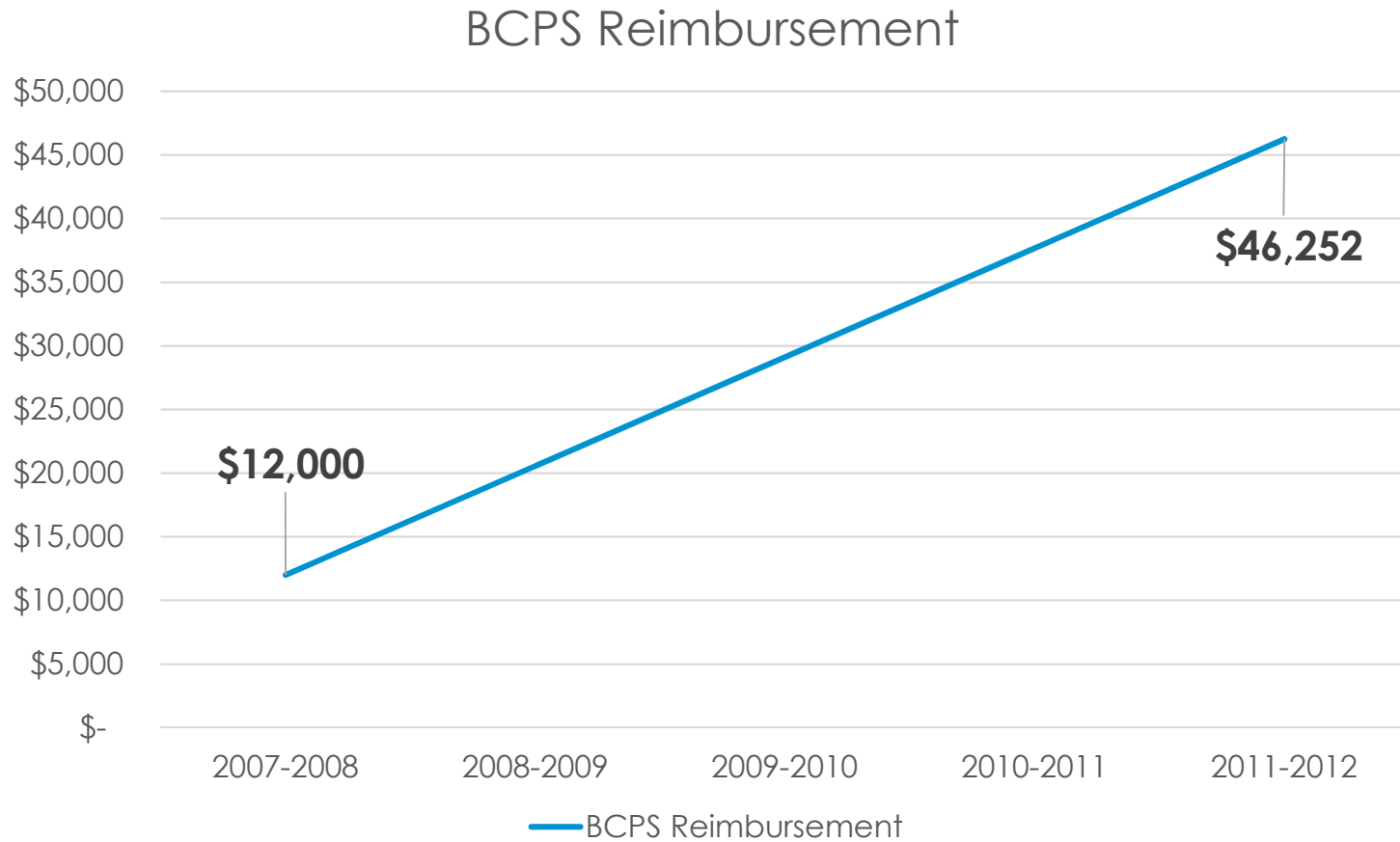
**2.01 Term of Agreement** Unless terminated earlier pursuant to Section 3.05 of this Agreement, the term of this Agreement shall commence on August 14, 2017 and conclude on June 7, 2018.

**2.08 Payment for SRO Program Services** SBBC shall pay to CITY the sum of \_\_\_\_\_ Dollars and xx/100 Cents. **[Sum of Payment equates to \$46,252 per SRO].** The CITY shall invoice SBBC for SRO services rendered under this Agreement in **ten (10) monthly installments** with the first invoice being delivered to SBBC in August 2017, and subsequent invoices shall be delivered to SBBC on a monthly basis, with the final invoice delivered to SBBC in May 2018....However, the CITY shall make appropriate pro rata reductions in the amount invoiced during any month in which emergency circumstances reduced the amount of SRO services provided by the CITY...

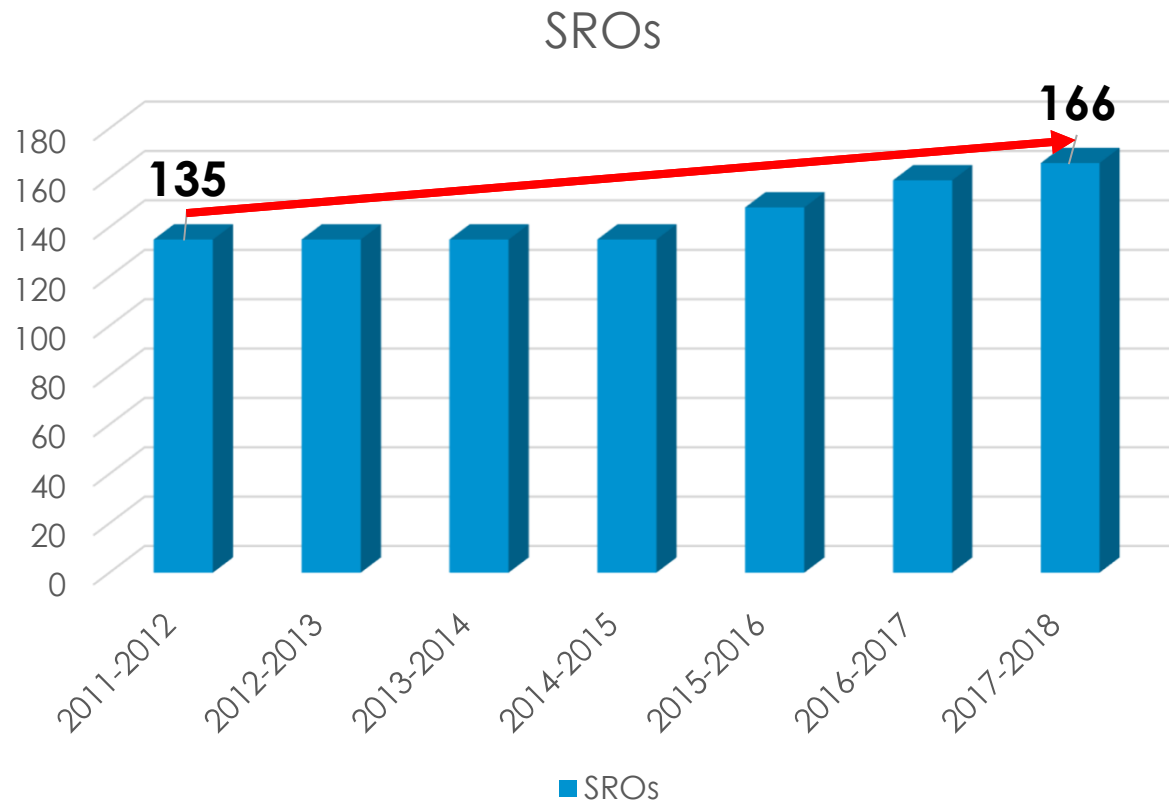
**2.03 Assignment of SROs** ...However, at the discretion of the Chief of Police, any SRO may be assigned to patrol the neighborhoods surrounding their assigned school to address school security, truancy and juvenile delinquency issues...



# BCPS Reimbursement



# Increase in SROs



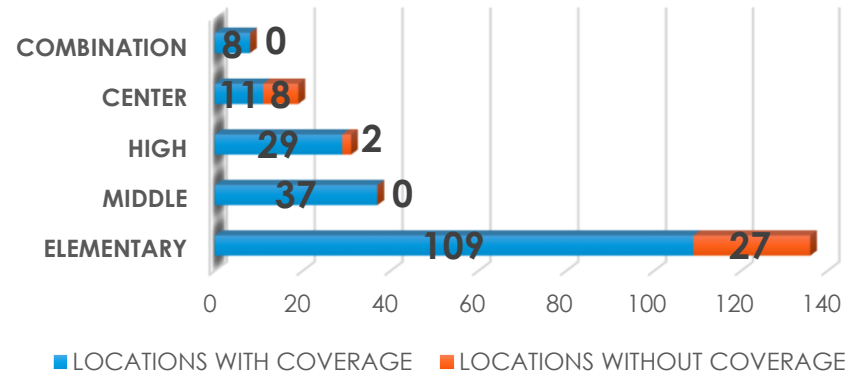
# SRO Allocations



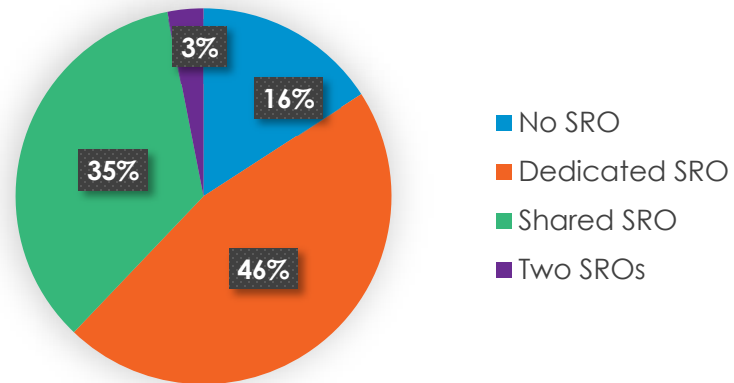
## Number of Schools

Elementary	136
Middle	37
High	33
Combination	8
Centers	17
Colleges	3
<b>Total</b>	<b>234</b>
Charter Schools	93
<b>Grand Total</b>	<b>327</b>

## SRO Participation by School Level



## SCHOOLS SRO BREAKDOWN





# SRO Models

- There are primarily two models currently utilized to provide SROs
  1. The Broward Sheriff's Office and many municipal partners employ a full-time, certified law enforcement deputy/officer to serve as the SRO and fulfill the term of the SRO Agreement. During the summer, the SROs continue to work on issues impacting schools and students within their respective communities, receive professional development, and support the primary law enforcement function within their community.
  2. Several of the municipalities choose to employ a seasonal, certified law enforcement officer to only serve as the school SRO during the term of the SRO Agreement. This is done to offset the overall cost of providing the resource.



# SRO Program Costs (Current)

	BLOC SRO Task Force Report <sup>1</sup>		Reported 2017-2018 Avg. Cost	
Total Cost for SRO <sup>2</sup>	\$ 139,666		\$ 160,000	
Number of SROs <sup>3</sup>	166		166	
	<b>BCPS</b>	<b>City</b>	<b>BCPS</b>	<b>City</b>
Annual Cost per SRO	\$ 46,252	\$ 93,414	\$ 46,252	\$ 113,748
Total Annual Cost for Entity	\$7,677,832	\$15,506,724	\$7,677,832	\$18,882,168
Total Annual Program Cost	<b>\$ 23,184,556</b>		<b>\$ 26,560,000</b>	

1. In January of 2013, the Broward League of Cities issued a report outlining the average SRO cost was \$139,666
2. The total cost includes salary, benefits, training, and equipment
3. This is the number of SROs codified within approved Agreements and does not account for potential vacancies, SROs that may have been added since February 14th or charter schools.

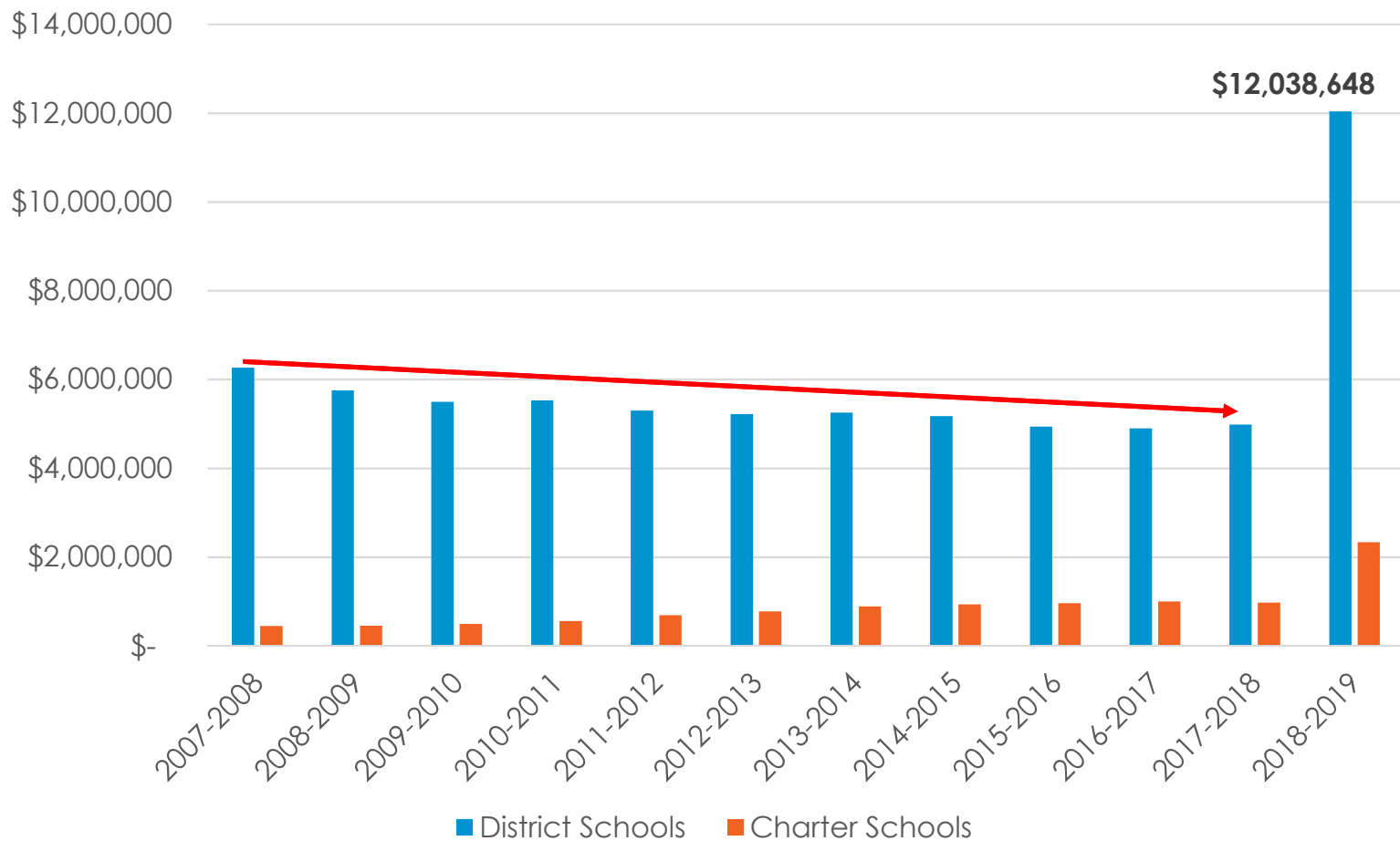


# Analysis of Safe Schools Funding

	Total Funding	Recurring Funding	Additional	Total
	2017-18	2018-19	HB 7026	Total
			2018-19	2018-19
<b>Funding</b>	\$ 5,949,675	\$ 5,949,675	\$ 8,423,877	\$ 14,373,552
<b>Charter Schools</b>	(968,808)	(968,808)	(1,366,096)	(2,334,904)
<b>Funding Available for Traditional Schools</b>	<b>\$ 4,980,867</b>	<b>\$ 4,980,867</b>	<b>\$ 7,057,781</b>	<b>\$ 12,038,648</b>
<b>Schools Categorical</b>	\$ (3,000,000)	\$ (3,000,000)		\$ (3,000,000)
<b>Available SRO Allocation</b>	<b>\$ 1,980,867</b>	<b>\$ 1,980,867</b>	<b>\$ 7,057,781</b>	<b>\$ 9,038,648</b>
<b>Cost to Fund 166 SRO's</b>	7,677,832	7,677,832		
<b>Amount funded through other General Fund Revenue</b>	5,696,965	5,696,965		



# Safe Schools Categorical Funding



# SB 7026 Requirements

*“For the protection and safety of school personnel, property, students, and visitors, each district school board and school district superintendent shall **partner** with law enforcement agencies to establish or assign one or more safe-school officers at each school facility within the district by implementing any combination of the following options which best meets the needs of the school district:”*

- 1) Establish school resource officer programs, through a cooperative agreement with law enforcement agencies;
- 2) Commission one or more school safety officers;
- 3) At the school district's discretion, participate in the school marshal program.



# SB 7026 Requirements

*“Any additional funds appropriated to this allocation in the 2018-2019 fiscal year to the school resource officer program established pursuant to s. 1006.12 shall be **used exclusively** for employing or contracting for school resource officers, which shall be **in addition to** the number of officers employed or contracted for in the 2017-2018 fiscal year.”*





# SRO Program Costs (Projected)

	Low Estimate		High Estimate	
Total Cost for SRO <sup>1</sup>	\$ 139,666		\$ 160,000	
Number of SROs <sup>2</sup>	246		266	
	BCPS	City	BCPS	City
Annual Cost per SRO	\$ 46,252	\$ 93,414	\$ 46,252	\$ 113,748
Total Annual Cost for Entity	\$11,377,992	\$22,979,844	\$12,303,032	\$30,256,968
Total Annual Program Cost	<b>\$ 34,357,836</b> 48% ↑		<b>\$ 42,560,000</b> 60% ↑	

1. The low estimate utilizes the BLOC reported cost from its 2013 report, while the high estimate utilizes the 2017-2018 reported cost.
2. BCPS estimates an additional 80 – 100 SROs will be needed to maintain 2 SROs at those where they currently exist, and depending on guidance on off-site programs.



# Analysis of Safe Schools Funding

	School Year 2017-2018	School Year 2018-2019
Total Safe School Allocation	\$ 5,949,675	\$ 14,373,552
<i>Less Charter School Allocation</i>	\$ 968,808	\$ 2,334,904
<i>Less School Allocation</i>	\$ 3,000,000	\$ 3,000,000
Subtotal	\$ 1,980,867	\$ 9,038,648
Additional General Fund Supplement	\$ 5,696,965	\$ 5,696,965
Available for SRO Program	\$ 7,677,832	\$ 14,735,613
Current Allotment per SRO	\$ 46,252	TBD
Total SRO	166	Additional 80-100
	<b><u>Low</u></b>	<b><u>High</u></b>
Projected SRO Programmatic Increase:	\$ 11,173,280	\$ 16,000,000
Projected Cost for BCPS to Absorb:	<b>\$ 18,851,112</b>	<b>\$ 23,677,832</b>
Funding Shortfall:	\$ 4,115,499	\$ 8,942,219



# Analysis of Safe Schools Funding

	School Year 2017-2018	School Year 2018-2019
Total Safe School Allocation	\$ 5,949,675	\$ 14,373,552
Less Charter School Allocation	\$ 968,808	\$ 2,334,904
Less School Allocation	\$ 3,000,000	\$ 3,000,000
Subtotal	\$ 1,980,867	\$ 9,038,648
Additional General Fund Supplement	\$ 5,696,965	\$ 5,696,965
Available for SRO Program	\$ 7,677,832	\$ 14,735,613
Current Allotment per SRO	\$ 46,252	TBD
Total SRO	166	Additional 80-100
Potential Allotment per SRO	$\$ 14,735,613 / 266 = \$ 55,397$ $\$ 14,735,613 / 246 = \$ 59,900$	





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## FLORIDA SHERIFFS ASSOCIATION

2617 Mahan Drive, Tallahassee, Florida 32308  
P.O. Box 12519 • Tallahassee, Florida 32317-2519

p: (850) 877-2165  
f: (850) 878-8065  
www.flsheriffs.org

May 2, 2018

VIA UNITED STATES  
and ELECTRONIC MAIL  
fcasey@flsheriffs.org

Mr. Steve Casey  
Executive Director  
Florida Sheriffs Association  
2617 Mahan Drive  
P.O. Box 12519  
Tallahassee 32317-2519

**Re: School Safety Act Funding of School Resource Officers**

Dear Director Casey:

You requested a legal opinion on the issue of whether the individual school districts are obligated to fund the mandated school safety services under the "Marjory Stoneman Douglas High School Safety Act" ("Act"), Chapter 2018-3, Laws of Fla., including any shortfall that may arise if the state-allocated funds are insufficient to fund the school resource officers ("SRO"). It is my opinion based on the plain wording of the Act as well as principles of statutory construction that school districts are required to fund any shortfall.

Initially, it should be noted that the Act requires the school districts to, among other things, assign a school safety officer to each school, which may include a SRO, a school guardian, or a school safety officer employed by the school district. Ch. 2018-3, §26. Section 26 amends Section 1006.12, F.S., to require the school districts to provide any combination of safety officer, guardian or SRO assigned to each school. Specifically, section 1006.12 now provides:

"Safe School officers at each public school For the protection and safety of school personnel, property, students, and visitors, each school district school board and school superintendent shall partner with law enforcement agencies to establish or assign one or more safe-school officers at each school facility within the district...."

To this end, the Act provides a threshold level of annual funding through the General Appropriations Act allocated specifically to school districts exclusively for the "hiring or contracting

" In conclusion, the Act requires the school districts, rather than sheriffs or the county commissions, to fund the SROs contemplated under the Act. To the extent that the Legislature's appropriations fall short of fully funding these officers, then the responsibility nonetheless remains with the school districts to address the shortfall."



# BCPS Police Department

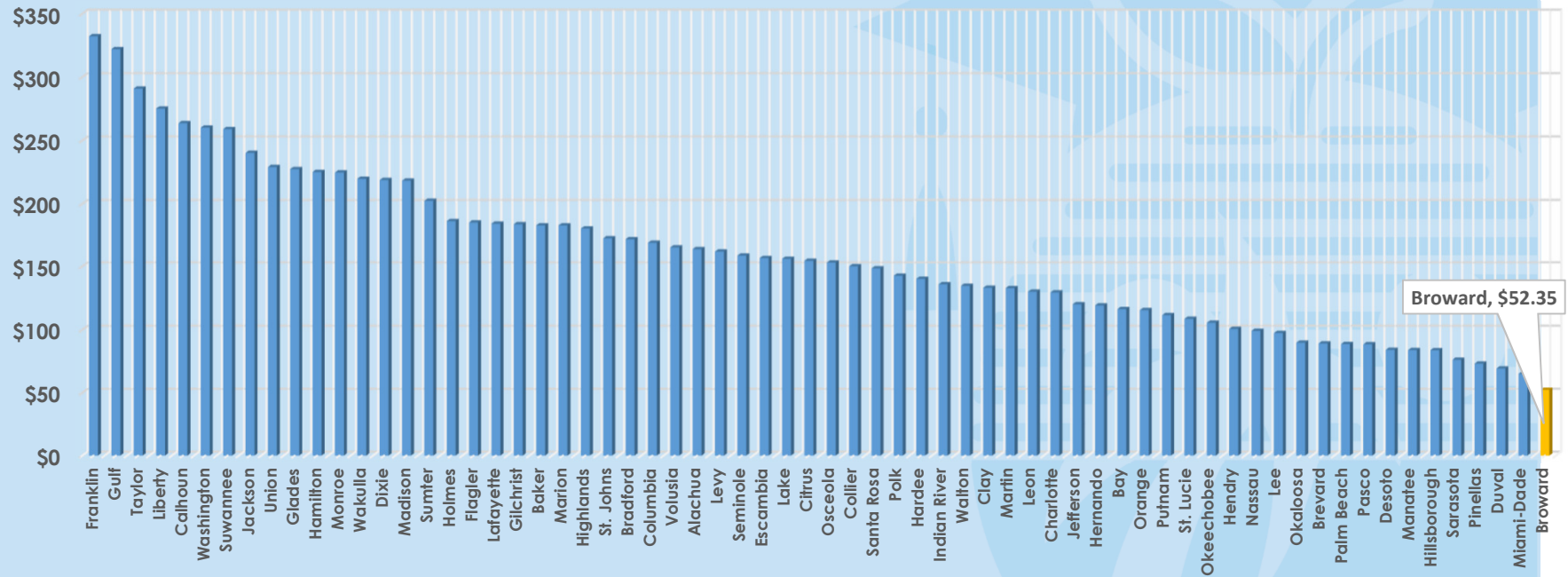
<b>Staffing Considerations</b>					
	<u>Position</u>	<u>No.</u>	<u>Salary</u>	<u>Benefits</u>	<u>Total</u>
	Chief	1	\$ 119,838	\$ 29,179	\$ 149,017
	Major	2	\$ 119,838	\$ 29,179	\$ 298,035
	Sergeant	25	\$ 100,000	\$ 25,688	\$ 3,142,200
	Detective	20	\$ 90,000	\$ 23,928	\$ 2,278,560
	SRO	238	\$ 80,000	\$ 22,168	\$ 24,315,984
	Support Staff	25	\$ 45,000	\$ 16,008	\$ 1,525,200
		<b>311</b>			<b>\$ 31,708,996</b>
<b>Initial Start-Up Costs</b>					
	Training & Equipment				\$ 6,220,000
	Vehicles				\$ 13,750,000
	Infrastructure				\$ 5,000,000
				Subtotal Start-Up:	<b>\$ 24,970,000</b>
				Total Salary and Start-Up:	<b>\$ 56,678,996</b>



# FY 2018-19 Expected Revenue

Broward Public School District's total new funding of \$52 per student for FY 2018-19 is the lowest funding increase of all 67 counties across the State of Florida.

K-12 Total New Funds per student



SOURCE: FL DOE



# FY 2018-19 Expected Revenue

Funding		\$ In Millions
Florida Education Finance Program Funding - Total Potential		\$18.8
Estimated Student Growth (600 students)		(4.7)
Net of Student Growth		\$14.1
Restricted – New, Additional, and other Restricted Funding:		
Mental Health Funding (New) (charter schools \$1.0)	\$6.1	
Additional Safe Schools Funding (charter schools \$1.4)	8.4	
Digital Classroom Allocation (charter schools -\$0.1)	(.8)	
Other Restricted Funding (charter schools \$0.2)	1.1	
Total Restricted Funds		(14.8)
<b>FY 2018-19 Revenue Deficit *</b>		<b>(\$0.7)</b>



\* INCLUDES \$0.8M COMPRESSION ALLOCATION FUNDING

# FY 2018-19 Known Cost Increases

Cost Category	\$ In Millions
FRS Increase	(\$5.0)
Health Insurance Increase <ul style="list-style-type: none"><li>• \$5M July-Dec 2018</li><li>• \$12.5M Jan-June 2019</li></ul>	(17.5)
18 New ESE Classrooms	(3.6)
<b>Total</b>	<b>(\$26.1)</b>



# FY 2018-19 Budget Gap

Cost Category	\$ In Millions
Revenue Deficit	(\$0.7)
Known Cost Increases	(26.1)
<b>Budget Gap</b>	<b>(\$26.8)</b>



# Known Cost Decreases Savings & Non-recurring Costs

Savings/Non-recurring Costs	Projected \$
Professional/Technical Contract Staffing (I&T)	\$0.5
FPL - Surcharge Hurricane Recovery (Matthew)	1.4
Salary Lapse (Increase over existing lapse)	4.0
Settlement Appropriation Reduction	6.0
<b>Total</b>	<b>\$11.9</b>



# FY 2018-19 Deficit to Resolve

Cost Category	\$ In Millions
Budget Gap	(\$26.8)
Savings & Non-recurring Costs	11.9
<b>Total</b>	<b>(\$14.9)</b>



# THE SCHOOL BOARD OF BROWARD COUNTY, FLORIDA

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Individuals with disabilities requesting accommodations under the Americans with Disabilities Act Amendments Act of 2008, (ADAAA) may call Equal Educational Opportunities/ADA Compliance Department at 754-321-2150 or Teletype Machine (TTY) 754-321-2158.

